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### **OPINION**

## The Jewish Free Loan Movement: **Unpacking a Jewish Communal Treasure**

January 12, 2021







By Steven Windmueller, Ph.D.

One of the most underreported components of the Jewish response to this pandemic has been the extraordinary contributions of the nearly 50 agencies that comprise  $today\ the\ International\ Association\ of\ Jewish\ Free\ Loans.\ Situated\ here\ in\ North\ America\ and\ across\ the\ Jewish\ world,\ these\ historic\ agencies,\ large\ and\ small,\ have\ made$ an essential difference in the lives of the thousands of families and individuals whom they have assisted over this past year.



These free loan institutions, and their predecessors, have created a distinct mark not only in making a profound difference in the lives of their recipients but for decades in being an important Jewish communal funding resource, with cumulative assets of \$220,000,000.

#### The Jewish Imperative:

Deeply rooted in Jewish tradition, we are introduced to the basis of this lending philosophy and purpose through our texts:

"If you lend money to My people, to the poor among you, do not act toward him (her) as a creditor: exact no interest from them." Exodus 22:24

Our tradition warrants that providing a loan is understood to hold preference over charity. Rashi affirms that such lending avoids the element of shame. Indeed, as historian Shelly Tennenbaum in her history of this movement, noted: "The Talmud ... praised those who lend money to the poor." 1

Ketuboth 67b states that if a person is refused charity is provided a loan, "then the loan should later be turned into a gift."

Based on his eight degrees charitable giving, Maimonides prescribes this form of support as the highest level of philanthropy.<sup>2</sup>

#### **Institutional Origins:**

In Europe, as early as 1749, and later in the United States, free loan associations, known initially as "hevrot gemilut Hasadim" were established. These organizations were operated by specific instruments of the Jewish community.

Beginning in the 19<sup>th</sup> Century, free loan societies were actively present on the American Jewish scene. Throughout the early to mid-decades of the 19<sup>th</sup> Century, women in particular were prominent players both in the formation and operation of the earliest of these loan instruments.

"Scientific philanthropy developed in England and the United States during the last half of the nineteenth century as a response to the soaring costs of charity work." Eliminating duplication and the professionalization of social workers and welfare services were steps initiated to maximize efficiencies. In connection with this scientific focus, the free loan model was seen as a counterpoint to traditional forms of charitable giving which was defined as "psychologically degrading and perpetuated poverty by encouraging dependency." 1

During the early decades of the 20<sup>th</sup> century, according to Tennenbaum, there were hundreds of these loan funds, some operating as independent structures, others identified with synagogues, some with fraternal orders or *Landsmanschaften*. In 1927, just prior to the collapse of the New York Stock Market, there were more than 3000 such organizations, providing an estimated five million dollars a year in loan assistance.<sup>5</sup>

During the early decades of the 20<sup>th</sup> Century, key philanthropists and Jewish business leaders acknowledged the distinctive benefits of this system. Regarded as the "guardian angel" of the free loan field at the time, philanthropist Jacob Schiff, in addressing Andrew Carnegie, noted the following attribute about the Hebrew Free Loan Society of New York:

"No society in this city was conducted with such care, efficiency and such economy as theirs."

Another prominent leader of the time, Louis Marshall offered the following assessment:

"You are performing the exalted duty of brotherhood, not by giving alms or stimulating pauperism, but by acts of justice which leave no sting of shame or of humiliation, but arouse a sense of manhood both on the part of him who is aided and of him who lends a helping hand."

Prior to the Great Depression, banks did not provide personal loans. As a result, free loan societies were seen as particularly critical to promoting Jewish economic growth and in serving Jews requiring financial assistance.

Beyond the free loan system, Jews would also create credit unions. By contrast, the growth of the credit union movement allowed its members to pool their funds together in order to provide loan capital, where such loans were offered at low interest rates and where members were able as well to earn interest on their savings.

Indeed, during the 1940's and 50's, discussions about curtailing or even terminating loan operations were frequent.

#### In this Moment:

Indeed, the 2020 pandemic, as with earlier crisis, has again extended the demands on the free loan community. Needs vary by communities, constituencies and families. Financial assistance required to pay core living expenses, underwrite educational costs, support small businesses, and maintain other core needs define the significant range of requests.

Relationships between lender and donor represent an important and unique story as the free-loan agencies report an extraordinarily high rate of accountability on the part of their borrowers, with significantly low levels of default being reported.

Over the years, various of these lending agencies have created specific services, where particular types of needs were addressed, such as infertility, individuals with special needs, refugee assistance, farming and natural emergencies (fires-earthquakes-floods). Certain agencies promoted loan support to the broader community, while most remained specifically dedicated to Jewish communal priorities. It should be noted that Abraham Gribetz who directed the New York Hebrew Free Loan Society from 1923 until 1971 "was convinced that advancing loans to non-Jews alleviated anti-Semitism because of the good will generated by an open-door policy."

In part, the distinctive historic pathways of these different funding models would determine the range and focus of their respective loan delivery systems.

The Jewish free loan marketplace represents a complex story of historic diversity, where today different models of service are present. Posted below are a few of my specific findings:

- The social impact model can be seen as an essential element to the roles being performed by these agencies. How charitable dollars can be constantly recycled to assist individuals and institutions in crisis. One could imagine a partnership with the corporate sector in maximizing its investment and engagement with the free loan field.
- With the onset of the pandemic, donors, involving both traditional supporters of the free loan movement and newer contributors, identified the free loan approach as a value-added approach, as this system could readily provide immediate and short-term forms of economic intervention. This would also lead some community

foundations to encourage their donors to transfer their unrestricted dollars so that these needed funds could be responsibly and immediately employed during the COVID crisis.

- In connection with my study, I found that the free loan model to be particularly intriguing to other ethnic, religious and racial groups around the United States, as an efficient and effect way to serve the needs of both emerging and established constituencies.
- In response to the pandemic many of the free loan agencies have streamlined their loan application and processing procedures and have instituted technological upgrades as a way of creating greater efficiencies, thereby able to deliver in a more timely and efficient fashion.
- Innovation and change in response to the pandemic represented another significant outcome, as specific free loan agencies were mobilized to assist their communal
  institutions and synagogues with technology and various financial-bridge assistance packages.
- As we explored the impact of the pandemic and its economic consequences, we noted a growing concern on the part of free loan executives regarding the "safety net" factor for those Jews living at or below the poverty line. Indeed, this health crisis has prompted new concerns in connection with homelessness, student financial welfare, and the demise of small businesses. During this pandemic, some \$150,000,000 in interest-free loans are serving those in our community requiring assistance.

#### Reflections:

While many communities no longer enjoy the benefits associated through the free loan model as many of these historic institutions closed their doors during the post-Second World War period, the experience of this pandemic has once again affirmed the unique and essential value of this distinctive Jewishly-affirmed communal endeavor.

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2 Shelly Tennenbaum, A Credit to Their Community: 1880-1945, Jewish Loan Societies in the United States, (Detroit: Wayne State University Press, 1993), page	33
$\underline{2}^{\boxtimes}$ Ibid.	
$3^{\boxtimes}$ Ibid., page 96	

5<sup>⊠</sup> Ibid. page 56ff

6<sup>⊠</sup> Ibid. page 82

 $7^{\boxtimes}$  Ibid.

 $4^{\boxtimes}$  Ibid.

8<sup>⊠</sup> Ibid, page 156ff

 $9^{\boxtimes}$  Ibid. page 92

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